

PLANNING REGENERATION + INFRASTRUCTURE

Delivering transformational, sustainable and viable
developments, assets and places

HOW CAN WE DELIVER HEALTHY, VIABLE & RESILIENT TOWN CENTRES?

ACES Conference

September 2023

Dr Steven Norris BA MPhil PhD MRTPI

SCOPE OF PRESENTATION



1. WHAT ARE THE ISSUES & CHALLENGES



3. WHO SHOULD LEAD & FUND TOWN CENTRE REGENERATION?



2. WHAT ARE THE OPPORTUNITIES FOR TRANSFORMATION?



4. WHAT HAVE WE LEARNT?



HOME OF THE KNOWLEDGE NETWORK

PROPERTY EXPERTS
ACROSS THE UK & IRELAND

Lambert
Smith
Hampton

1,100 EXPERTS 30+
LOCATIONS ACROSS
THE UK & IRELAND 7,700
PROPERTIES MANAGED
ADVISE ON £16BN
OF PROPERTY EACH YEAR
1,000 RAILWAY STATIONS
MANAGED 15M SQ FT
OF SHOPPING CENTRES
MANAGED 18M SQ FT OF
INDUSTRIAL & LOGISTICS
+ 7M SQ FT OF OFFICE
SPACE TRANSACTED EACH
YEAR 350 PUBLIC SECTOR
CLIENTS 60% OF FTSE 100
ADVISED

INTRODUCING PR+1

OVER 120 PROFESSIONALS COVERING 10 CORE AREAS:



**PLANNING
CONSULTANCY**



**DEVELOPMENT
CONSULTANCY**



**TOWN CENTRE
REGENERATION**



**URBAN DESIGN &
MASTERPLANNING**



**ECONOMICS &
PLANNING POLICY**



**TRANSPORT &
INFRASTRUCTURE**



**COMPULSORY
PURCHASE**



VALUATIONS



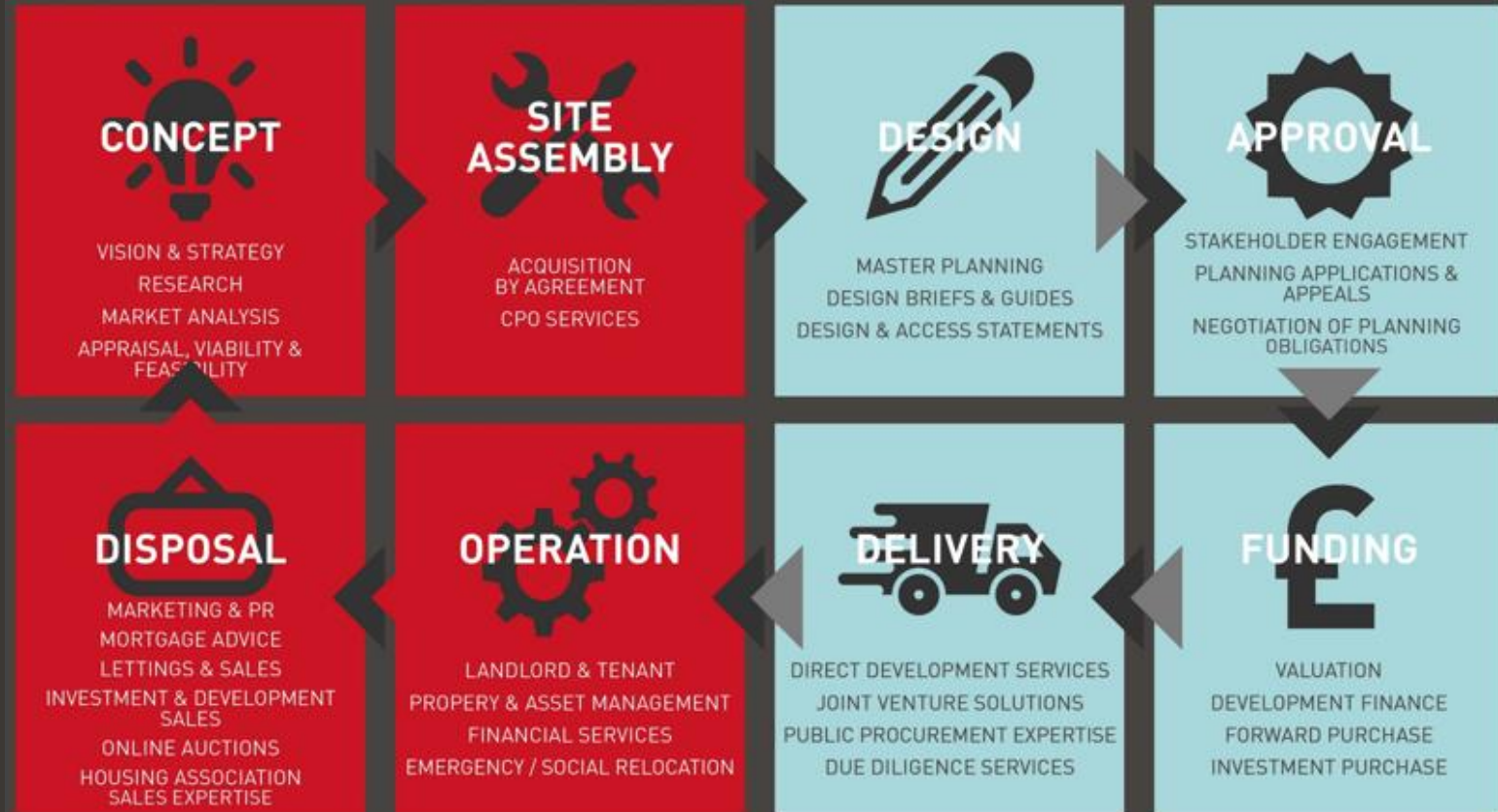
PUBLIC SECTOR



EXPERT WITNESS

THERE'S MORE TO LSM

ADVISING AT EACH STAGE OF THE REGENERATION LIFECYCLE



OUR CLIENTS INCLUDE



TOWN & SHOPPING CENTRE ADVISERS

Lambert
Smith
Hampton

Lambert
Smith
Hampton

REGENERATE.
REPURPOSE.
REVITALISE.

Delivering the renaissance of our towns,
high streets and shopping centres.

lsh.co.uk/regeneration



TILBURY TOWNS FUND

We prepared the Town Investment Plan (TIP) in 2020 that helped secure £23 million of capital investment from the Government-backed £3.6bn Town Deal Fund, made available to 101 centres. Underpinned by wide-ranging engagement and consultation with stakeholders and the local community, the funds will help to kick-start key projects and interventions in Tilbury Town Centre; including new healthcare and youth facilities, improvements to the Station Hub Gateway, and stronger connections to the riverside and port.



CANNOCK CHASE DISTRICT COUNCIL

We provided property and planning advice to help inform the Council's £24m bid to secure Levelling Up Funds, matched by £14m of Council funding. The money will be used to help deliver new cinema and theatre improvements, along with offices and housing in the heart of the town centre.



GRAYS TOWNS FUND

Project managed and prepared a Town Investment Plan (TIP), securing nearly £20 million of capital funds. This will provide a "once-in-a-lifetime opportunity to transform the town into the leisure heart of Thurrock"; including creating a brand new river front destination.



CORBRY TOWNS FUND

We unlocked £20 million of capital funds to help deliver new regeneration and infrastructure projects across the town centre. The TIP involved significant collaboration, engagement and partnership-working during the height of the pandemic. This helped inform the preparation of a robust vision, and prioritise key interventions; including the repurposing of a long-term vacant building in the town for new education uses.



ROTHERHAM BOROUGH COUNCIL

Advised on the preparation of a Town Centre Masterplan and Delivery Strategy. This provided a long term vision for the town centre and identified key development opportunities. Our involvement has since extended to the Council's Future High Street Fund (FHSH) and Town Fund bids in 2020, which secured over £45 million of capital funds.

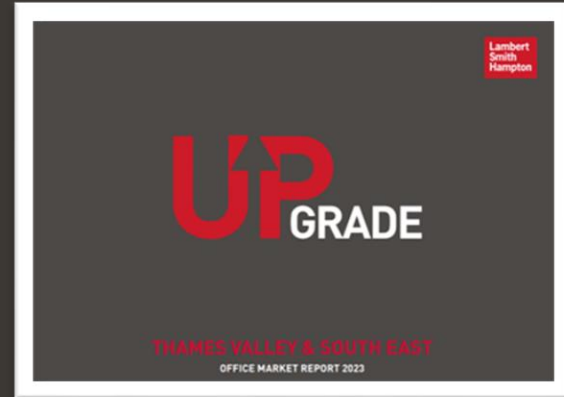


HIGH PEAK BOROUGH COUNCIL

Advised the Council on its bid submission for the Government's Future High Street Fund for Buxton Town Centre. We led a multi-disciplinary team on the preparation of a commercial masterplan and business case, which helped to unlock £6.6m of funds to progress a mixed use redevelopment focused on The Springs shopping centre and surrounding sites. We have been retained to advise on the procurement of a development partner to deliver the comprehensive redevelopment.

RESEARCH & THOUGHT LEADERSHIP

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Smith
Hampton



<https://www.lsh.co.uk/explore/research-and-views>

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Revo
Retail. Property. Community.

FROM
RECESSION  TO
RENAISSANCE

WHAT IS THE FUTURE FOR OUR TOWNS, HIGH
STREETS & SHOPPING CENTRES? **2023**

OUR RESEARCH PARTNERS

CIPFA | The Chartered Institute of
Public Finance & Accountancy

BPF
BRITISH PROPERTY
FEDERATION

iED Institute of
**Economic
Development**
Inspiring people - Improving places



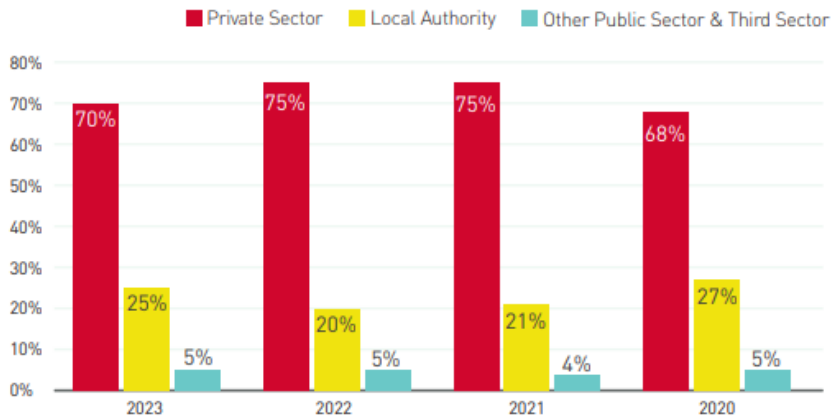
UKH
UK HOSPITALITY

BE Built
Environment
Networking



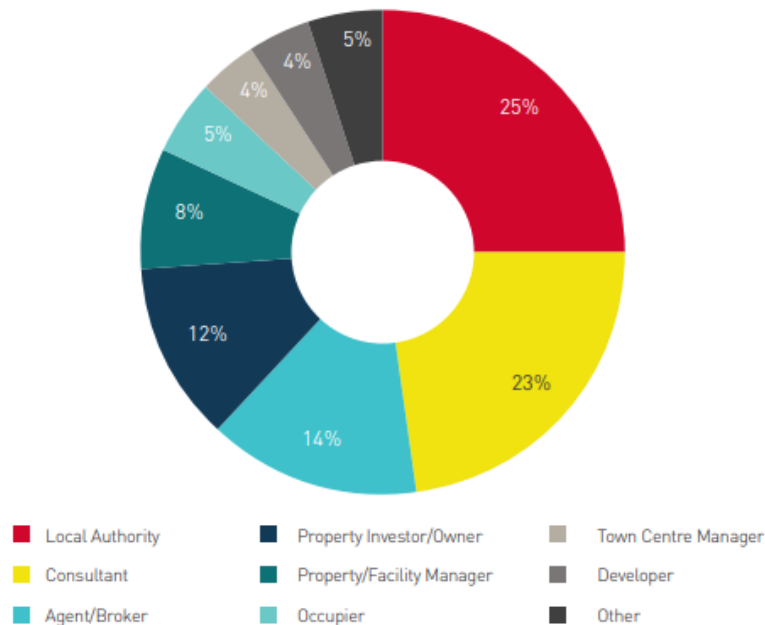
RESPONDENT PROFILE & ROLES

RESPONDENT PROFILE



Source: Lambert Smith Hampton & Revo 2023

RESPONDENTS' MAIN ROLE IN TOWN CENTRES



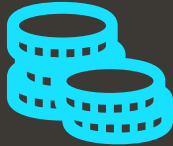
ISSUES AND CHALLENGES



A PERFECT STORM



Interest rates @ 5.25%
Inflation @ 6.7%



UK gross debt @£2.5bn¹
(100% of GDP)



Online Sales @ 26%



High Streets Vacancies @14%



Shopping Centre Vacancies @18%



Retail Park Vacancies @ 9%



Footfall c.15% down from 2019



408 stores / 12,500 jobs
2 warehouses / 300 jobs

RISING OCCUPANCY COSTS



TOO MUCH RETAIL

61% of respondents identified that between 20% to 40% of retail space in our centres needs to be either replaced, redeveloped or repurposed. This compares with 62% in 2022.

Put simply, most of our centres still have way too much retail floorspace.



RESPONDING TO THE CLIMATE CRISIS

Which five main local interventions for towns and shopping centres do you believe will most help address the UK's pledge to tackle climate change over the next ten years?

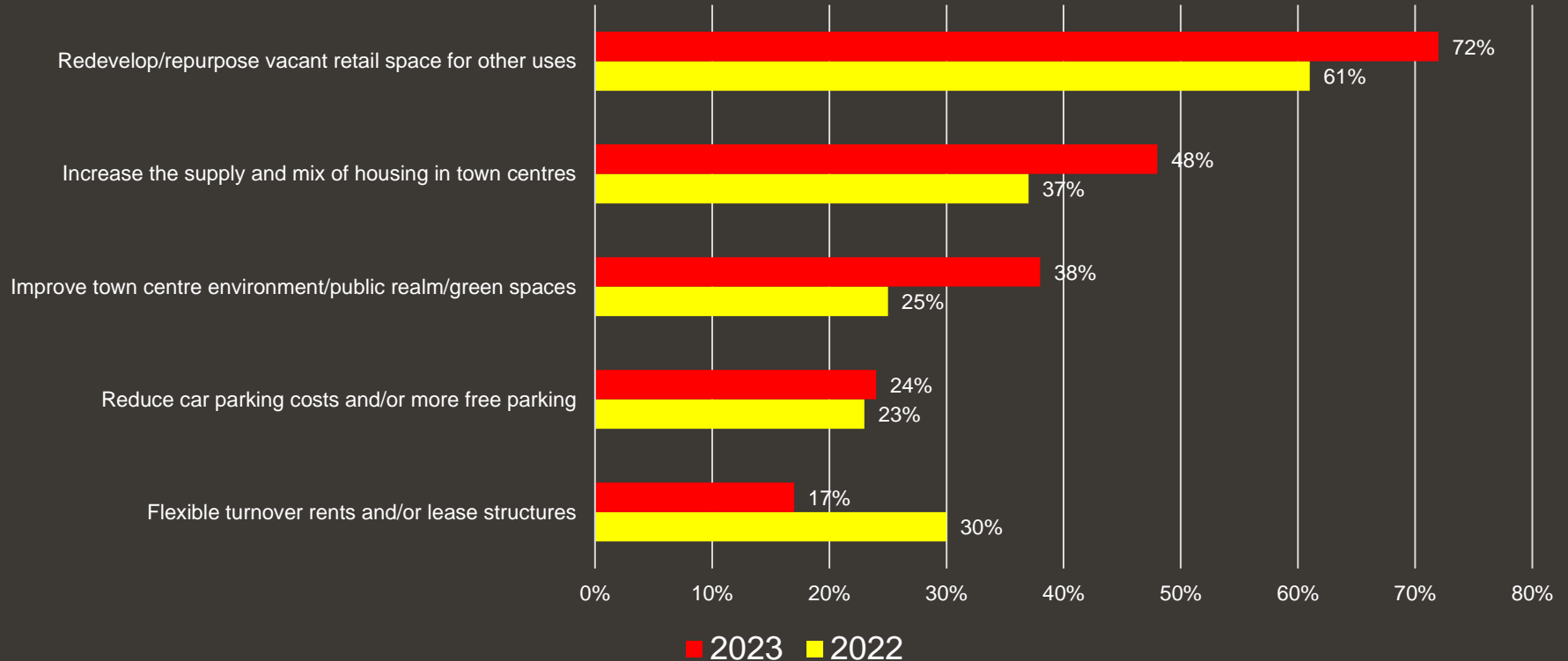
| TOP FIVE KEY INTERVENTIONS | 2023 | 2022 | 2021 | CHANGE IN RANK (2021- 2023) |
|--|------|------|------|-----------------------------|
| Improve public transport network | 70% | 66% | 31% | ←→ |
| Provide more infrastructure for electric vehicles | 43% | 53% | 41% | ↑ |
| Provide infrastructure for healthy and active travel | 43% | 44% | 25% | ↑ |
| Prioritise retrofitting over demolition/rebuild | 43% | N/A* | N/A* | N/A |
| Improve building energy efficiency | 42% | N/A* | N/A* | N/A |

**WHAT ARE THE
OPPORTUNITIES
FOR
TRANSFORMATION
& GROWTH?**



BUILDING TOWN CENTRE RESILIENCE

What measures do you think will help to build greater resilience in our town centres over the next five years, helping to ensure their overall vitality and viability?



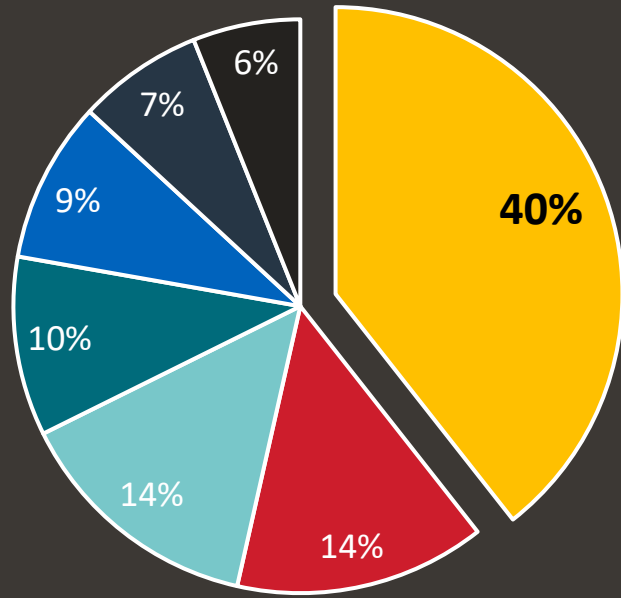
OPTIMIUM CRITICAL MIX OF USES

Over the next five years, what will be the optimum CRITICAL MIX of uses and services in centres that will best help to underpin their success, and support viable regeneration & development initiatives?



ENABLING TOWN CENTRE LIVING

What is the one critical ingredient for enabling town centre residential development opportunities?



- Placemaking and masterplanning
- Implementing planning permissions swiftly
- Engagement with communities and local authorities
- Site assembly
- Mix of tenures
- Public realm
- Other

NHS COMMUNITY DIAGNOSTIC CENTRES

- **The Mall, Wood Green Shopping Centre** –
- **The Glass Works, Barnsley** – part of wider town centre redevelopment. Services include ultrasound, X-ray, breast screening, phlebotomy and bone density scans. Open 7-days a week.
- **Dolphin Centre, Poole** – Dorset Health Village in the former Beales store. Brings together primary, community and secondary care as well as local health support teams.
- **St George's Shopping Centre, Gravesend** - NHS ultrasound clinic offer patients a seven-day service.
- **Victoria Shopping Centre, Southend** -



CORBY – RAISING EDUCATION, SKILLS & CONNECTIVITY



Long term vacant building in town



New 6th Form College



MAKE OUR CENTRES ENTERTAINING & FUN



PLANT, GREEN & REWILD

1. Aesthetics – creating beautiful places & spaces
2. Air purity
3. Temperature control
4. Noise reduction
5. Oxygen
6. Water management
7. Psychological health
8. Physical health
9. Privacy
10. Economic benefits
11. Wildlife
12. Light pollution



REPLACING BLANDSCAPE



REPLACING BLANDSCAPE WITH LANDSCAPE



TURNING THE IMPOSSIBLE ...



INTO THE **ART OF THE POSSIBLE**



The Broad Marsh Green Heart vision aims to reconnect Nottingham's ancient streets with a green space at its heart

DELIVERING THE VISION



"put the 'marsh' back to the Broad Marsh, by introducing new urban wetlands"

The Nottingham Caves ("hidden gems of the City") uncovered & opened up as a major attraction, with a hotel above.



SHOPPING CENTRE FUTURES

SHOPPING CENTRE FUTURES

PUTTING SHOPPING CENTRES AT THE HEART OF REGENERATION 2022

REPLACE, REINVENT, REVITALISE

This report categorises the different approaches to repurposing needed by shopping centres as **Replace**, **Reinvent** and **Revitalise**.



REPLACE

For some shopping centres in towns with a significant oversupply of retail space, the best option may be wholesale redevelopment that sees them levelled to the ground and completely replaced with new uses.

Most of the current examples where full redevelopment and replacement is being pursued in the UK are either being led by local authorities that are in a position to make bold strategic decisions about a town's retail provision and sacrifice commercial value for the wider good, or private sector projects where shopping centres are located in areas where alternative uses clearly have a higher value than retail.



REINVENT

Many shopping centres, particularly those with relatively high vacancy rates, would benefit from significant changes to non-retail uses, while stopping short of being fully repurposed. A condensed retail offer might be supplemented by a varied range of other uses including leisure, residential, workplace, healthcare, education and community uses.

This scale of reinvention is likely to require significant redevelopment or regeneration activity and capital expenditure, with varying degrees of private and public sector involvement. A wide range of innovative mixed-use projects are currently in the pipeline at shopping centres across the UK, which seek to transform them into more diverse modern destinations.



REVITALISE



The landlords of better performing retail centres with moderate levels of vacancy may not need to radically reinvent their assets, but a degree of repurposing would still be advantageous so that centres have a broader appeal to modern consumers.

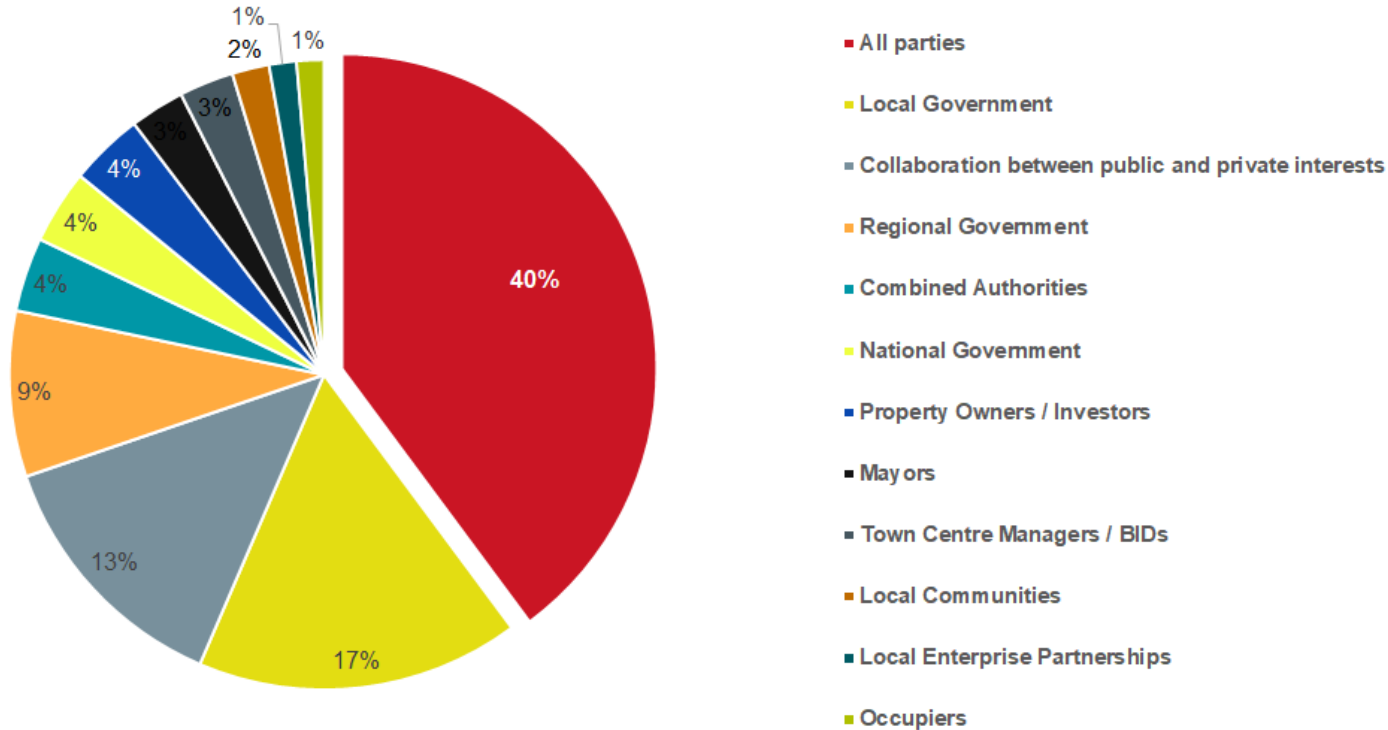
While remaining anchored by their retail offer, many UK centres are being repositioned as leisure destinations, with increased food and beverage options, cinemas and gyms to attract younger consumers and families. Flexible space for temporary uses such as pop-up shops may also be available in these centres, to support a vibrant, evolving mix of tenants.



**WHO SHOULD
LEAD & FUND
A TOWN CENTRE
RENAISSANCE?**

WHO SHOULD LEAD THE RENAISSANCE?

Who do you think should lead the transformation and renaissance of our towns and high streets?



HOW IS THE RENAISSANCE BEING FUNDED?

How do you intend to fund your key regeneration / development projects over the next five years?

| Funding Source | 2023 | 2022 | 2021 | 2020 |
|--|------|------|------|------|
| Joint ventures / partnerships | 42% | 36% | 38% | 46% |
| Public Sector - Local Authority (part/whole) funding | 35% | 30% | 24% | 36% |
| Town Deals Fund and/or Future High Street Fund | 28% | 26% | 31% | n/a |
| Levelling Up Fund | 27% | 26% | 31% | n/a |
| Grants | 25% | 16% | 24% | 23% |
| Debt Financing | 19% | n/a | n/a | n/a |
| UK Based Institutional Investors / Private Sector | 16% | 18% | 24% | 24% |
| s106 / CIL | 16% | 12% | 12% | 18% |
| Individual wealth | 15% | 8% | 17% | 6% |
| UK Shared Prosperity Fund | 13% | n/a | n/a | n/a |

GOVERNMENT-BACKED CAPITAL FUNDS

| Fund | Objective | (£) |
|---|---|---------------|
| Future High Streets Fund (2018) | To renew and reshape town centres and high streets in a way that drives growth. | £1bn |
| Towns Fund (2019) | Economic regeneration of 101 towns. | £3.6bn |
| Levelling Up Fund (2020) | Supports investment in three key areas – (i) local transport projects; (ii) town centre / high street regeneration; and (iii) cultural and heritage assets. | £4.8bn |
| Welcome Back Fund (2021) | To support the safe return to high streets and help build back better from the pandemic. | £56m |
| UK Community Renewal Fund (2021) | To prepare for the UK Shared Prosperity Fund | £220m |
| UK Infrastructure Bank (2021) | Investment in infrastructure assets that drive regional and local economic growth or support tackling climate change. | £22bn |
| UK Shared Prosperity Fund (2022) | Succeeds the old EU structural funds. Provides funding up to March 2025 focussed on 3 local priorities – (i) communities and place; (ii) support for local businesses; and (iii) people and skills. All areas of the UK will receive an allocation from the fund via a funding formula rather than through competition. | £2.6bn |

2023 UK VITALITY INDEX



For the third year running, the Opportunity Index is included in addition to the main index, putting a spotlight on those locations with the greatest potential to overcome current challenges and grow.

| RANK | TOWN / CITY | REGION |
|------|---------------|----------------|
| 1 | NUNEATON | WEST MIDS |
| 2 | ST HELENS | NORTH WEST |
| 3 | WIGAN | NORTH WEST |
| 4 | TELFORD | WEST MIDS |
| 5 | WAKEFIELD | YORKS & HUMBER |
| 6 | PLYMOUTH | SOUTH WEST |
| 7 | SHEFFIELD | YORKS & HUMBER |
| 8 | LINCOLN | EAST MIDS |
| 9 | LIVERPOOL | NORTH WEST |
| 10 | WOLVERHAMPTON | WEST MIDS |



WHAT'S IN IT?

The Opportunity Index encompasses an analysis of government funded support (Future High Street Fund, Towns Fund, Levelling Up Fund, City Region Deals and Enterprise Zones), forecasted population growth among 20-44 year olds, housing deliveries and future pipeline, and the ratio of retail to office stock. The last of these is indicative of opportunities to repurpose and regenerate.

WHITHER TOWN CENTRE INVESTMENT?

- Different funds are fragmented
- Significant resource/time/cost incurred by local authorities
- Funds are short-term / need to be spent by 2024/25.
- Project costs have increased significantly
- Limited prospect of match funding from the private sector
- Need a joined-up approach - long-term/patient funding.
- Devolution could help.

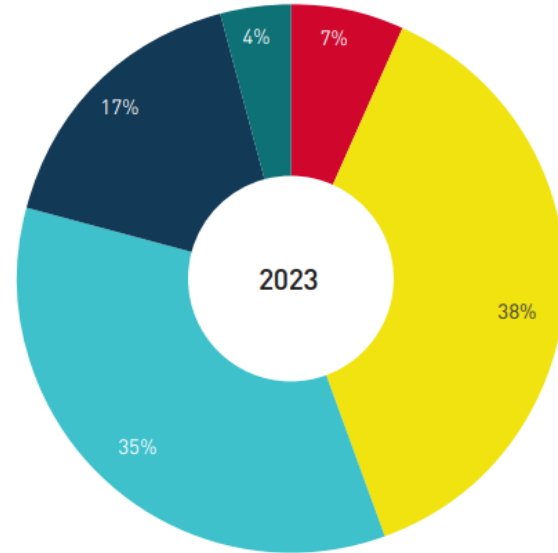
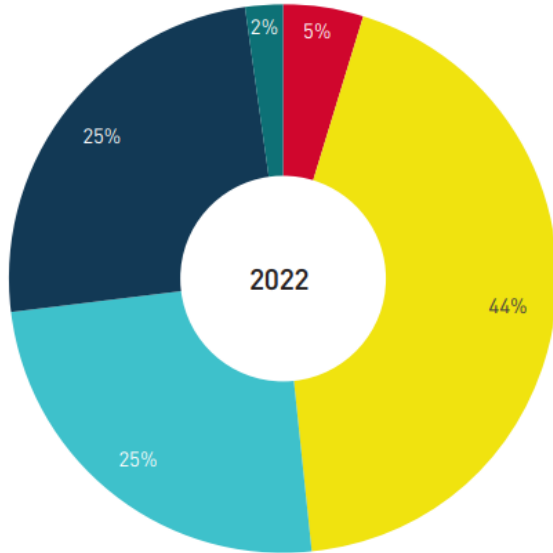


**WHAT HAVE WE
LEARNED?**

REASONS TO BE CHEERFUL?

Thinking ahead to 2025, how do you feel about the futures of the towns and high streets you are currently operating in, or engaged with?

- Very Optimistic
- Optimistic
- About the same
- Pessimistic
- Very Pessimistic



Source: Lambert Smith Hampton & Revo 2023

DELIVERING SUCCESSFUL TOWN CENTRES

- Leadership and governance
- Stakeholder and community engagement
- Market-facing evidence-based visions and strategies
- Repurpose/Redevelop unviable retail/office & shopping centre space
- More flexible and diverse uses
- New & affordable homes with different tenures
- Invest in new physical/digital infrastructure
- Plan for more active modes of travel - “walkable neighbourhood concept”.
- Restore civic and community pride
- Create beautiful, green, attractive buildings and places

FUTURE GAZING

THE CENTRE OF THE FUTURE

The shopping centre as we think of it now may not exist in the future. Retail-only centres will need to evolve into mixed-use locations, serving a wide range of community needs. These may no longer be thought of as shopping centres, but simply as town centres. While every location will have to respond differently to the needs of its local community, some key characteristics of successful future centres can be proposed.



MIXED

Leisure, food and beverage, flexible offices, residential, healthcare, education and other uses may all sit alongside retail in future centres. The greater the range of commercial, residential and community uses offered by a centre, the more reasons that people will have to come to them and to stay for longer.

Finding the right combination of mixed uses will generate a 'halo effect', with consumers' positive experiences in one area making it more likely that they will use others, improving footfall and revenues across the centre.



LIVING

Mixed-use centres with residential space will need to be integrated into the communities that live in and around them. Future centres will not survive if they are only places where people go to shop and then leave; instead they need to be locations where communities live, work, play and socialise.

By becoming living places with a resident population, demand will be created for a wide range of community services, including healthcare, education, libraries and sports facilities. The mixed-use centre of the future may essentially need to function as a town centre in itself, serving a broad range of public needs.



24/7

Across all commercial property sectors, one of the key post-pandemic challenges is finding ways to utilise and generate value from space for longer periods of the day and week. For shopping centres, this means adding uses that ensure they do not become dead spaces outside of retail hours.

Introducing residential space could be key, as it creates an on-site population generating 24/7 demand for services. Community, cultural and leisure uses will also bring life to centres at times when shops are quiet or closed.



FLEXIBLE

Flexible space and leases will be needed to ensure that centres can attract a broad range of occupiers across sectors. Landlords will need to be flexible on terms, by offering short leases or turnover rents, or even setting aside some space that can be rented on an hourly or daily basis to support new and local businesses.

Flexible units that are easily divisible and adaptable to different tenant needs will also be required. Future centres may ultimately need to offer ultra-flexible space that breaks conventional sector distinctions and can be used as retail, leisure, work or community space; and occupied by different tenants depending on the time of day, or the day of the week.



SUSTAINABLE

With ESG considerations continuing to rise up the agendas of investors, occupiers and consumers, there will be an increasing onus on centres to make positive environmental and social impacts. The shopping centre of the near future will need to be carbon neutral, and designed or retrofitted with features that reduce energy consumption and water usage.

Better integration with public transport and cycling links will help to reduce the emissions caused by travel to shopping centres. This will also be supported by the move towards mixed-use centres, as the addition of residential units will lessen the travel requirements of those living in these new homes.



EXPERIENTIAL

The key advantage that physical retail and leisure operators have in an increasingly online world is their ability to provide in-person experiences that go beyond simply browsing and buying products. Shopping centres will increasingly need to cater to consumer demand for personalised, immersive retail experiences, and the human desire for social and face-to-face interactions.

An increased focus on experiences will see centres giving greater volumes of space to leisure and food and beverage uses, as well as providing flexible and pop-up retail spaces suited to local, artisan and boutique businesses.



While unprecedented challenges abound, shopping centres still have important roles to play within towns and cities. However, they may need to take on radically different forms in order to survive and flourish. Repurposing activity is key to securing the future of centres, but it must be carefully planned and implemented so that it supports bold new visions of their long-term roles at the heart of communities.



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Steve is an Executive Director, National Head of LSH's PR+I team, and also leads the Town Centre & Economic Regeneration team.

Steve has over 30 years' experience providing planning, regeneration and commercial property consultancy advice on a wide variety of retail and town centre issues for regional planning bodies, local planning authorities, developers, investors and operators.

His expertise ranges from the preparation of evidence-based town centre visions, action plans and regeneration strategies - informed by wide-ranging stakeholder & community engagement - to securing funding and permissions for major mixed-use schemes.

Since 2020 Steve and his team have successfully advised on the preparation of Town Investment Plans (TIPs) for his clients to help unlock funding from the Government-backed Towns Deal Fund. He has also advised on Future High Street, Welcome Back & Levelling Up bids.

Steve is a member of Revo (and sits on their Strategic Board and Regeneration Committee), and an Expert Adviser to the Government's High Street Task Force. He is also a member of the Association of Town & City Management (ATCM); and chaired the annual RTPI conference on retail and town centres for over a decade.

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